

## Message Text

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ACTION EUR-25

INFO OCT-01 IO-13 ADP-00 CIAE-00 DODE-00 PM-07 INR-10 L-03

NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-12

ACDA-19 NIC-01 MBFR-03 SAJ-01 EB-11 CU-04 USPS-02

OC-06 FAA-00 RSR-01 /149 W  
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R 091858Z JUL 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC 6180

INFO AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY MOSCOW

USMISSION NATO BRUSSELS

USMISSION BERLIN

USMISSION USUN NEW YORK

AMCONSUL BREMEN

AMCONSUL DUSSELDORF

AMCONSUL FRANKFURT

AMCONSUL HAMBURG

AMCONSUL MUNICH

AMCONSUL STUTTGART

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E.O. 11652: N/A

TAGS: PGOV, PFOR, GE, GW, WB

SUBJECT: INNER-GERMAN RELATIONS: DEVELOPMENT OF PRACTICAL  
RELATIONS BETWEEN FRG AND GDR

REF: BONN 7754

SUMMARY: DESPITE THE SUMMER LULL, ENTRY INTO FORCE OF  
THE BASIC TREATY AND COMMENCEMENT OF FRG-GDR LOCAL  
BORDER TRAFFIC HAVE KEPT RELATIONS BETWEEN THE TWO  
GERMAN STATES MUCH IN THE PUBLIC EYE. WHILE VACATION  
SCHEDULES HAVE CUT INTO OFFICIAL NEGOTIATIONS BETWEEN  
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THE FRG AND GDR, THE TIDE OF DEVELOPMENTS--SOME MAJOR

AND SOME MINOR--IN THE INNER-GERMAN RELATIONSHIP CONTINUES STEADILY. THE JULY 8 INCIDENT AT THE BERLIN WALL HAS DAMPENED THE GENERALLY POSITIVE TONE OF THE RELATIONSHIP CONSIDERABLY, BUT MOST EDITORIALISTS CONTINUED TO SUPPORT CURRENT EFFORTS AT NORMALIZATION. END SUMMARY.

1. FRG-GDR NEGOTIATIONS: THE EMBASSY AND USBER HAVE REPORTED SEPARATELY ON DEVELOPMENTS IN TALKS LEADING TOWARDS ESTABLISHMENT OF PERMANENT MISSIONS, AND ON NEGOTIATIONS CONCERNING POSTAL AND SPORT ARRANGEMENTS. NO OTHER TALKS ARE UNDERWAY AT PRESENT, ALTHOUGH IT HAS BEEN ANNOUNCED THAT NEGOTIATIONS ON A CIVIL AVIATION AGREEMENT AND A LEGAL ASSISTANCE AGREEMENT ARE TO BE EXPECTED THIS FALL. CONCERNING THE TIMING OF ESTABLISHMENT OF PERMANENT MISSIONS, MINISTER BAHR HAS STATED PUBLICALLY THAT HE EXPECTS THE FRG REPRESENTATIVE TO BE RESIDENT IN EAST BERLIN BY SEPTEMBER 15. AFTER THE SCHEEL-WINZER MEETING IN HELSINKI ON JULY 4, FRG CSCE REP BRUNNER ANNOUNCED THAT THE TWO MINISTERS HAD AGREED THE MISSIONS SHOULD OPEN BY LATE SUMMER. A DETAILED REPORT ON THE SCHEEL-WINZER CONVERSATIONS WILL FOLLOW BY SEPTTEL.

2. ACCORDING TO PRESS REPORTS ATTRIBUTED TO FEDERAL GOVERNMENT SOURCES, OPENING OF THE PERMANENT MISSIONS WILL MEAN A GRADUAL DISAPPEARANCE OF THE BHAR-KHOL DISCUSSIONS, WHICH HAVE BECOME SOMETHING OF AN INSTITUTION IN THE INNER-GERMAN RELATIONSHIP. BAHR IS QUOTED AS SAYING THAT THE MISSIONS IN BONN AND EAST BERLIN WILL TAKE OVER MOST OF THE WORK WHICH HAS UP UNTIL NOW BEEN ACCOMPLISHED IN THESE MEETINGS. HE HAS DESCRIBED NEGOTIATION OF THE CIVIL AVIATION AGREEMENT AS THE LAST MAJOR TASK TO BE ACCOMPLISHED IN THIS FORUM.

3. LOCAL BORDER TRAFFIC: MAJOR INTEREST HAS BEEN FOCUSED IN RECENT DAYS ON ENTRY INTO FORCE OF ARRANGEMENTS FOR LOCAL BORDER TRAFFIC WHICH WERE AGREED AS PART OF THE BASIC TREATY PACKAGE. ALTHOUGH TRAFFIC BEGAN UPON ENTRY INTO FORCE OF THE BASIC TREATY ON UNCLASSIFIED

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JUNE 21, FEW TRAVELLERS WERE REPORTED UNTIL JULY 5 WHEN SHUTTLE BUS SERVICE OPENED BETWEEN THE FOUR NEW CROSSING POINTS AND NEAR-BY EAST GERMAN CITIES. PHYSICALLY, IT IS DIFFICULT FOR TRAVELERS TO TAKE ADVANTAGE OF THE NEW ARRANGEMENTS. MAKING A TRIP TO ONE OF THE BORDER AREAS OF THE GDR REQUIRES TRAVELING BY TRAIN OR AUTOMOBILE TO ONE OF THE BORDER CROSSING POINTS; BOARDING A WEST GERMAN SHUTTLE BUS FOR A SHORT RIDE TO THE

GDR "SERVICESTATION" FOR PROCESSING OF DOCUMENTS AND CURRENCY EXCHANGE; RIDING A GDR SHUTTLE BUS TO THE NEAREST GERMAN (EAST) CITY AND FINALLY, USING PUBLIC TRANSPORTATION OR THE AUTOMOBILE OF FRIENDS TO REACH ONE'S DESTINATION. TRAVELERS TAKING ADVANTAGE OF LOCAL BORDER TRAFFIC ARE NOT ALLOWED TO REMAIN OVERNIGHT AND MUST RETURN TO THE FRG BY MIDNIGHT.

4. DESPITE THESE HINDERANCES AND DESPITE OFFICIAL COMMENT BY THE FEDERAL GOVERNMENT THAN CONSIDERABLE DIFFICULTIES WILL PROBABLY BE EXPERIENCED IN EARLY

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IMPLEMENTATION OF THE ARRANGEMENTS, THERE HAS BEEN HEALTHY INTEREST IN OBTAINING AUTHORIZATION TO VISIT THE GDR FOR THESE DAY VISITS. AFTER SEEMING DISINTEREST IN THE EARLY WEEKS OF IMPLEMENTATION, AUTHORITIES IN LOWER SAXONY AND BAVARIA REPORTED BY EARLY JULY RECEIVING "LAUNDRY BASKETS" FULL OF APPLICATIONS FOR THE AUTHORIZATIONS, WHICH ALLOW NINE VISITS IN A THREE MONTH PERIOD. ALLOWING TWO WEEKS FOR PROCESSING OF APPLICATIONS BY GDR AUTHORITIES, IT IS EXPECTED THAT THE NUMBER OF PERSONS MAKING DAY TRIPS WILL SOON FAR EXCEED THE 500 WHO TOOK ADVANTAGE OF THE OPPORTUNITY OVER THE JULY 6 AND 7 WEEK-END.

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5. REPORTS OF DIFFICULTIES IN IMPLEMENTING THE ARRANGEMENTS HAVE SO FAR BEEN UATTERED, ALTHOUGH COMPLAINTS ABOUT POOR BUS SERVICE AND TOO STRINGENT CONTROLS AT BORDER CROSSING POINTS WERE NUMEROUS ENOUGH TO CAUSE THE SED PARTY ORGAN NEUES DEUTSCHLAND TO CALL THEM UNJUSTIFIED. THE JULY 9 WEST GERMAN PAPERS ALSO CARRIED SEVERAL REPORTS OF SURPRISINGLY COURTEOUS SERVICE BY GDR BORDER CROSSING GUARDS.

6. INCIDENT AT BERLIN WALL: IN STARK CONTRAST TO POSITIVE DEVELOPMENTS ON THE INNER-GERMAN BORDER, WAS THE INCIDENT ON THE SECTORAL BORDER IN BERLIN WHERE A LARGE CROWD OF BERLINERS PROTESTED THE SHOOTING BY GDR BORDER GUARDS OF AT LEAST ONE EAST BERLINER ATTEMPTING TO ESCAPE TO THE WEST. (DETAILS BEING REPORTED SEPARATELY BY USBER.) THE STORY RECEIVED FRONT PAGE COVERAGE IN WEST GERMAN NEWSPAPERS AND EDITORIAL COMMENT WAS HEAVY. MOST COMMENTATORS WASTED NO TIME IN CONDEMNING THE EAST GERMAN ACTION, WITH SEVERAL DRAWING THE COMPARISON BETWEEN THE EFFORTS AT DETENTE AT THE CSCE IN HELSINKI AND THE CLEARLY UNFRIENDLY ACTS OF GDR BORDER GUARDS. THE REACTION WAS ESPECIALLY NEGATIVE FROM THE SPRINGER PRESS AND THE CDU/CSU, WHOSE PARLIAMENTARY WHIP OLAF VON WRANGEL CHARGED THAT THE "BRUTAL EVENT" PROVED ONCE AGAIN THE LACK OF TRUTH IN THE ATTEMPTS OF THE FEDERAL GOVERNMENT AND THE BERLIN SENAT TO PROVE THAT A PERIOD OF NORMALIZATION HAD BEGUN. MOST OTHER COMMENTATORS, HOWEVER, TREATED THE MATTER MORE WITH SORROW THAN WITH ANGER. TYPICAL OF THIS REACTION WAS THE COMMENT OF THE BONN GENERAL ANZEIGER WHICH CALLED UPON THE GDR LEADERSHIP TO RECOGNIZE THAT ITS DESIRE FOR INTERNATIONAL ACCEPTANCE

COULD NOT BE FULFILLED AS LONG AS SHOTS WERE STILL  
BEING FIRED AT THE WALL. THE GENERAL ANZIEGER  
CONCLUDED: "FOR ITS OWN GOOD, ONE HOPES THAT THE SED  
LEADERSHIP CAN NOW FINALLY OBTAIN INTERNATIONAL  
RECOGNITION IN THE HUMANITARIAN FIELD AS WELL."

7. A LESS TRAGIC INCIDENT MARRED WHAT WAS TO HAVE BEEN  
A STAR EXAMPLE OF DEVELOPING INNER-GERMAN RELATIONS  
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AT THE ANNUAL BALTIC SEA WEEK IN RNUZQK JULY 8.  
RETURNING THE VISIT OF ROSTOCK LORD MAYOR KOCH TO THE  
ANNUAL KIEL WEEK IN JUNE, KIEL'S LORD MAYOR GUENTER  
BANTZER SHARED A SPOT ON THE REVIEWING STAND WITH SED  
CHIEF HONECKER AND MOST MEMBERS OF THE POLITBURO TO  
MARK THE FIRST PARTICIPATION OF AN OFFICIAL GUEST FROM  
THE FRG AT THIS IMPORTANT GDR CELEBRATION. HOWEVER,  
FOLLOWING THE OPENING CEREMONIES, THE SAILING TEAM  
FROM THE WEST GERMAN SAILING ASSOCIATION WALKED OUT OF  
A REGATTA AT WARNEMUENDE AFTER ORGANIZERS OF THE EVENT  
HOISTED THE WEST BERLIN FLAG AMONG THOSE OF OTHER  
PARTICIPANTS. THE WEST GERMAN TEAM ALSO CONTAINED  
PARTICIPANTS FROM WEST BERLIN. DEPUTY FEDERAL PRESS  
SPOKESMAN GRUENWALD EXIN MLD "FULL UNDERSTANDING" FOR  
THE REACTION OF THE GERMAN TEAM AT A PRESS CONFERENCE  
IN BONN ON JULY 9. HE SAID THE DISPUTE WAS NOT CONCERNED  
MERELY WITH FLAGS, BUT TOUCHED UPON THE IMPORTANT  
SUBJECTS BEING DEALT WITH IN ONGOING SPORT NEGOTIATIONS  
BETWEEN THE FRG AND GDR.  
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